### Calendar No. 174

109TH CONGRESS 1ST SESSION

# S. 1281

[Report No. 109-108]

To authorize appropriations for the National Aeronautics and Space Administration for science, aeronautics, exploration, exploration capabilities, and the Inspector General, and for other purposes, for fiscal years 2006, 2007, 2008, 2009, and 2010.

#### IN THE SENATE OF THE UNITED STATES

June 21, 2005

Mrs. Hutchison (for herself, Mr. Nelson of Florida, Mr. Stevens, Mr. Inouye, and Mr. Lott) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

July 26, 2005

Reported by Mr. STEVENS, with amendments [Omit the part struck through and insert the part printed in italic]

### A BILL

To authorize appropriations for the National Aeronautics and Space Administration for science, aeronautics, exploration, exploration capabilities, and the Inspector General, and for other purposes, for fiscal years 2006, 2007, 2008, 2009, and 2010.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as "Na-
- 5 tional Aeronautics and Space Administration Authoriza-
- 6 tion Act of 2005".
- 7 (b) Table of Contents for
- 8 this Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Findings.
  - Sec. 3. Definitions.

#### TITLE I—AUTHORIZATION OF APPROPRIATIONS

#### SUBTITLE A—AUTHORIZATIONS

- Sec. 101. Fiscal year 2006.
- Sec. 102. Fiscal year 2007.
- Sec. 103. Fiscal year 2008.
- Sec. 104. Fiscal year 2009.
- Sec. 105. Fiscal year 2010.
- Sec. 106. Evaluation criteria for budget request.

#### SUBTITLE B—GENERAL PROVISIONS

- Sec. 131. Implementation of a science program that extends human knowledge and understanding of the Earth, sun, solar system, and the universe.
- Sec. 132. Biennial reports to Congress on science programs.
- Sec. 133. Status report on Hubble Space Telescope servicing mission.
- Sec. 134. Develop expanded permanent human presence beyond low-Earth orbit.
- Sec. 135. Ground-based analog capabilities.
- Sec. 136. Space launch and transportation transition, capabilities, and development.
- Sec. 137. National policy for aeronautics research and development.
- Sec. 138. Identification of unique NASA core aeronautics research.
- Sec. 139. Lessons learned and best practices.
- Sec. 140. Safety management.
- Sec. 141. Creation of a budget structure that aids effective oversight and management.
- Sec. 142. Earth observing system.
- Sec. 143. NASA healthcare program.
- Sec. 144. Assessment of extension of data collection from Ulysses and Voyager spacecraft.
- Sec. 145. Program to expand distance learning in rural underserved areas.
- Sec. 146. Institutions in NASA'S minority institutions program.

- Sec. 147. Aviation safety program.
- Sec. 148. Atmospheric, geophysical, and rocket research authorization.
- Sec. 149. Orbital debris.
- Sec. 150. Continuation of certain educational programs.
- Sec. 151. Establishment of the Charles "Pete" Conrad Astronomy Awards Program.
- Sec. 152. GAO assessment of feasibility of Moon and Mars exploration missions.

#### SUBTITLE C—LIMITATIONS AND SPECIAL AUTHORITY

- Sec. 161. Official representational fund.
- Sec. 161. Facilities management.

#### TITLE II—INTERNATIONAL SPACE STATION

- Sec. 201. International Space Station completion.
- Sec. 202. Research and support capabilities on international Space Station.
- Sec. 20d. National laboratory status for International Space Station.
- Sec. 204. Commercial support of International Space Station operations and utilization.
- Sec. 205. Use of the International Space Station and annual report.

#### TITLE III—NATIONAL SPACE TRANSPORTATION POLICY

- Sec. 301. United States human-rated launch capacity assessment.
- Sec. 302. Space Shuttle transition.
- Sec. 303. Commercial launch vehicles.
- Sec. 304. Secondary payload capability.

#### TITLE IV—ENABLING COMMERCIAL ACTIVITY

- Sec. 401. Commercialization plan.
- Sec. 402. Authority for competitive prize program to encourage development of advanced space and aeronautical technologies.
- Sec. 403. Commercial goods and services.

#### TITLE V—MISCELLANEOUS ADMINISTRATIVE IMPROVEMENTS

- Sec. 501. Extension of indemnification authority.
- Sec. 502. Intellectual property provisions.
- Sec. 503. Retrocession of jurisdiction.
- Sec. 504. Recovery and disposition authority.
- Sec. 505. Requirement for independent cost analysis.
- Sec. 506. Electronic access to business opportunities.
- Sec. 507. Reports elimination.

#### 1 SEC. 2. FINDINGS.

- 2 The Congress finds the following:
- 3 (1) It is the policy of the United States to ad-
- 4 vance United States scientific, security, and eco-

1	nomic interests through a healthy and active space
2	exploration program.
3	(2) Basic and applied research in space science,
4	Earth science, and aeronautics remain a significant
5	part of the Nation's goals for the use and develop-
6	ment of space. Basic research and development is an
7	important component of NASA's program of explo-
8	ration and discovery.
9	(3) Maintaining the capability to safely send
10	humans into space is essential to United States na-
11	tional and economic security, United States pre-
12	eminence in space, and inspiring the next generation
13	of explorers. Thus, a gap in United States human
14	space flight capability is harmful to the national in-
15	terest.
16	(4) The exploration, development, and perma-
17	nent habitation of the Moon will—
18	(A) inspire the Nation;
19	(B) spur commerce, imagination, and ex-
20	citement around the world; and
21	(C) open the possibility of further explo-
22	ration of Mars.

(5) The establishment of the capability for con-

sistent access to and stewardship of the region be-

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- tween the Moon and Earth is in the national security and commercial interests of the United States.
  - (6) Commercial development of space, including exploration and other lawful uses, is in the interest of the United States and the international community at large.
  - (7) Research and access to capabilities to support a national laboratory facility within the United States segment of the ISS in low-Earth orbit are in the national policy interests of the United States, including maintenance and development of an active and healthy stream of research from ground to space in areas that can uniquely benefit from access to this facility.
  - (8) NASA should develop vehicles to replace the Shuttle orbiter's capabilities for transporting crew and heavy cargo while utilizing the current program's resources, including human capital, capabilities, and infrastructure. Using these resources can ease the transition to a new space transportation system, maintain an essential industrial base, and minimize technology and safety risks.
  - (9) The United States should remain the world leader in aeronautics and aviation. NASA should align its aerospace research to ensure United States

- leadership. A national effort is needed to assess

  NASA's aeronautics programs and infrastructure to

  allow a consolidated national approach that ensures

  efficiency and national preeminence in aeronautics

  and aviation.
- 6 (9) The United States must remain the leader in aeronautics and aviation. Any erosion of this pre-7 eminence is not in the Nation's economic or security 8 9 interest. NASA should align its aerospace leadership 10 to ensure United States leadership. A national effort 11 is needed to ensure that NASA's aeronautics programs are leading contributors to the Nation's civil 12 13 and military aviation needs, as well as to its explo-14 ration capabilities.

#### 15 SEC. 3. DEFINITIONS.

- 16 In this Act:
- 17 (1) ADMINISTRATOR.—The term "Adminis-18 trator" means the Administrator of the National 19 Aeronautics and Space Administration.
- (2) ISS.—The term "ISS" means the Inter-national Space Station.
- (3) NASA.—The term "NASA" means the National Aeronautics and Space Administration.

1	(4) Shuttle-derived vehicle.—The term
2	"shuttle-derived vehicle" means any new space
3	transportation vehicle, piloted or unpiloted, that—
4	(A) is capable of supporting crew or cargo
5	missions; and
6	(B) uses a major component of NASA's
7	Space Transportation System, such as the solid
8	rocket booster, external tank, engine, and or-
9	biter.
10	(5) In-situ resource utilization.—The
11	term "in-situ resource utilization" means the tech-
12	nology or systems that can convert indigenous or lo-
13	cally-situated substances into useful materials and
14	products.
15	TITLE I—AUTHORIZATION OF
16	APPROPRIATIONS
17	Subtitle A—Authorizations
18	SEC. 101. FISCAL YEAR 2006.
19	There are authorized to be appropriated to the Na-
20	tional Aeronautics and Space Administration, for fiscal
21	year 2006, \$16,556,400,000, as follows:
22	(1) For science, aeronautics and exploration,
23	\$9,661,000,000 for the following programs (includ-
24	ing amounts for construction of facilities).

- (2)1 For exploration capabilities, 2 \$6,863,000,000, (including amounts for construction of facilities), which shall be used for space oper-3 4 ations, and out of which \$100,000,000 shall be used 5 for the purposes of section 202 of this Act. For the Office of Inspector General, 6 7 \$32,400,000. 8 **SEC. 102. FISCAL YEAR 2007.** 9 There are authorized to be appropriated to the Na-10 tional Aeronautics and Space Administration, for fiscal year 2007, \$17,052,900,000, as follows: 12 (1) \$10,549,800,000 for science, aeronautics 13 and exploration (including amounts for construction 14 of facilities). 15 (2)For exploration capabilities, 16 \$6,469,600,000, for the following programs (includ-17 ing amounts for construction of facilities), of which 18 \$6,469,600,000 shall be for space operations.
- 19 (3) For the Office of Inspector General,
- **20** \$33,500,000.
- 21 SEC. 103. FISCAL YEAR 2008.
- There are authorized to be appropriated to the Na-
- 23 tional Aeronautics and Space Administration, for fiscal
- 24 year 2008, \$17,470,900,000.

#### 1 SEC. 104. FISCAL YEAR 2009.

- 2 There are authorized to be appropriated to the Na-
- 3 tional Aeronautics and Space Administration, for fiscal
- 4 year 2009, \$17,995,000,000.
- 5 SEC. 105. FISCAL YEAR 2010.
- 6 There are authorized to be appropriated to the Na-
- 7 tional Aeronautics and Space Administration, for fiscal
- 8 year 2010, \$18,534,900,000.
- 9 SEC. 106. EVALUATION CRITERIA FOR BUDGET REQUEST.
- 10 It is the sense of the Congress that each budget of
- 11 the United States submitted to the Congress after the date
- 12 of enactment of this Act should be evaluated for compli-
- 13 ance with the findings and priorities established by this
- 14 Act and the amendments made by this Act.

### 15 Subtitle B—General Provisions

- 16 SEC. 131. IMPLEMENTATION OF A SCIENCE PROGRAM THAT
- 17 EXTENDS HUMAN KNOWLEDGE AND UNDER-
- 18 STANDING OF THE EARTH, SUN, SOLAR SYS-
- 19 TEM, AND THE UNIVERSE.
- 20 The Administrator shall—
- 21 (1) conduct a rich and vigorous set of science
- activities aimed at better comprehension of the uni-
- verse, solar system, and Earth, and ensure that the
- various areas within NASA's science portfolio are
- developed and maintained in a balanced and healthy
- 26 manner; manner, and, as part of this balanced

- 1 science research program, provide, to the maximum 2 extent feasible, continued support and funding for the SIM-Planet 3 Magnetospheric MultiscaleMission, 4 Quest, and Future Explorers programs, including de-5 termining whether these delayed missions and 6 planned missions can be expedited to meet previous 7 schedules:
  - (2) plan projected Mars exploration activities in the context of planned lunar robotic precursor missions, ensuring the ability to conduct a broad set of scientific investigations and research around and on the Moon's surface;
  - (3) upon successful completion of the planned return-to-flight schedule of the Space Shuttle, determine the schedule for a Shuttle servicing mission to the Hubble Space Telescope, unless such a mission would compromise astronaut or safety or the integrity of NASA's other missions;
  - (4) ensure that, in implementing the provisions of this section, appropriate inter-agency and commercial collaboration opportunities are sought and utilized to the maximum feasible extent;
  - (5) seek opportunities to diversify the flight opportunities for scientific Earth science instruments

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- and seek innovation in the development of instruments that would enable greater flight opportunities;
  - (6) develop a long term sustainable relationship with the United States commercial remote sensing industry, and, consistent with applicable policies and law, to the maximum practical extent, rely on their services;
    - (7) in conjunction with United States industry and universities, develop Earth science applications to enhance Federal, State, local, regional, and tribal agencies local, and tribal governments that use government and commercial remote sensing capabilities and other sources of geospatial information to address their needs; and
    - (8) plan, develop, and implement a near-Earth object survey program to detect, track, catalogue, and characterize the physical characteristics of near-Earth asteroids and comets in order to assess the threat of such near-Earth objects in impacting the Earth. Earth; and
    - (9) ensure that, of the amount expended for aeronautics, a significant portion is directed toward the Vehicle System Program, as much of the basic, long-term, high-risk, and innovative research in aero-

1	nautical disciplines is performed within that pro-
2	gram.
3	SEC. 132. BIENNIAL REPORTS TO CONGRESS ON SCIENCE
4	PROGRAMS.
5	(a) In General.—Within 180 days after the date
6	of enactment of this Act and every 2 years thereafter, the
7	Administrator shall transmit a report to the Senate Com-
8	mittee on Commerce, Science, and Transportation and the
9	House of Representatives Committee on Science setting
10	forth in detail—
11	(1) the findings and actions taken on NASA's
12	assessment of the balance within its science portfolio
13	and any efforts to adjust that balance among the
14	major program areas, including the areas referred to
15	in section 131;
16	(2) any activities undertaken by the Adminis-
17	tration to conform with the Sun-Earth science and
18	applications direction provided in section 131; and
19	(3) efforts to enhance near-Earth object detec-
20	tion and observation.
21	(b) External Review Findings.—The Adminis-
22	trator shall include in each report submitted under this
23	section a summary of findings and recommendations from
24	any external reviews of the Administration's science mis-
25	sion priorities and programs.

1	SEC. 133. STATUS REPORT ON HUBBLE SPACE TELESCOPE
2	SERVICING MISSION.
3	Within 60 days after the landing of the second Space
4	Shuttle mission for return-to-flight certification, the Ad-
5	ministrator shall transmit to the Senate Committee on
6	Commerce, Science, and Transportation and the House of
7	Representatives Committee on Science a one-time status
8	report on a Hubble Space Telescope servicing mission.
9	SEC. 134. DEVELOP EXPANDED PERMANENT HUMAN PRES-
10	ENCE BEYOND LOW-EARTH ORBIT.
11	(a) In General.—As part of the programs author-
12	ized under the National Aeronautics and Space Act of
13	1958 (42 U.S.C. 2451 et seq.), the Administrator shall
14	establish a program to develop a permanently sustained
15	human presence on the Moon, in tandem with an extensive
16	precursor program, to support security, commerce, and
17	scientific pursuits, and as a stepping-stone to future explo-
18	ration of Mars. The Administrator is further authorized
19	to develop and conduct international collaborations in pur-
20	suit of these goals, as appropriate.
21	(b) Requirements.—In carrying out this section,
22	the Administrator shall—
23	(1) implement an effective exploration tech-
24	nology program that is focused around the key needs
25	to support lunar human and robotic operations:

- 1 (2) as part of NASA's annual budget submis-2 sion, submit to the Congress the detailed mission, 3 schedule, and budget for key lunar mission-enabling 4 technology areas, including areas for possible innova-5 tive governmental and commercial activities and 6 partnerships;
  - (3) as part of NASA's annual budget submission, submit to the Congress a plan for NASA's lunar robotic precursor and technology programs, including current and planned technology investments and scientific research that support the lunar program; and
- 13 (4) conduct an intensive in-situ resource utiliza14 tion technology program in order to develop the ca15 pability to use space resources to increase independ16 ence from Earth, and sustain exploration beyond
  17 low-Earth orbit.

#### 18 SEC. 135. GROUND-BASED ANALOG CAPABILITIES.

- 19 (a) IN GENERAL.—The Administrator shall establish
- 20 a ground-based analog capability in remote United States
- 21 locations in order to assist in the development of lunar
- 22 operations, life support, and in-situ resource utilization ex-
- 23 perience and capabilities.
- 24 (b) Locations.—The Administrator shall select loca-
- 25 tions for subsection (a) in places that—

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1	(1) are regularly accessible;
2	(2) have significant temperature extremes and
3	range; and
4	(3) have access to energy and natural resources
5	(including geothermal, permafrost, volcanic, and
6	other potential resources).
7	(e) Involvement of Local Populations; Pri-
8	VATE SECTOR PARTNERS.—In carrying out this section,
9	the Administrator shall involve local populations, aca-
10	demia, and industrial partners as much as possible to en-
11	sure that ground-based benefits and applications are en-
12	couraged and developed.
13	SEC. 136. SPACE LAUNCH AND TRANSPORTATION TRANSI-
<ul><li>13</li><li>14</li></ul>	SEC. 136. SPACE LAUNCH AND TRANSPORTATION TRANSITION, CAPABILITIES, AND DEVELOPMENT.
14	TION, CAPABILITIES, AND DEVELOPMENT.
14 15	TION, CAPABILITIES, AND DEVELOPMENT.  (a) POST-ORBITER TRANSITION.—The Administrator shall develop an implementation plan for the transi-
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	TION, CAPABILITIES, AND DEVELOPMENT.  (a) POST-ORBITER TRANSITION.—The Administrator shall develop an implementation plan for the transi-
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	TION, CAPABILITIES, AND DEVELOPMENT.  (a) POST-ORBITER TRANSITION.—The Administrator shall develop an implementation plan for the transition to a new crew exploration vehicle and heavy-lift
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li></ul>	TION, CAPABILITIES, AND DEVELOPMENT.  (a) POST-ORBITER TRANSITION.—The Administrator shall develop an implementation plan for the transition to a new crew exploration vehicle and heavy-lift launch vehicle that uses the personnel, capabilities, assets,
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li></ul>	TION, CAPABILITIES, AND DEVELOPMENT.  (a) Post-Orbiter Transition.—The Administrator shall develop an implementation plan for the transition to a new crew exploration vehicle and heavy-lift launch vehicle that uses the personnel, capabilities, assets, and infrastructure of the Space Shuttle to the fullest ex-
14 15 16 17 18 19 20	TION, CAPABILITIES, AND DEVELOPMENT.  (a) Post-Orbiter Transition.—The Administrator shall develop an implementation plan for the transition to a new crew exploration vehicle and heavy-lift launch vehicle that uses the personnel, capabilities, assets, and infrastructure of the Space Shuttle to the fullest extent possible and addresses how NASA will accommodate
14 15 16 17 18 19 20 21	TION, CAPABILITIES, AND DEVELOPMENT.  (a) POST-ORBITER TRANSITION.—The Administrator shall develop an implementation plan for the transition to a new crew exploration vehicle and heavy-lift launch vehicle that uses the personnel, capabilities, assets, and infrastructure of the Space Shuttle to the fullest extent possible and addresses how NASA will accommodate the docking of the crew exploration vehicle to the ISS.
14 15 16 17 18 19 20 21 22	trator shall develop an implementation plan for the transition to a new crew exploration vehicle and heavy-lift launch vehicle that uses the personnel, capabilities, assets, and infrastructure of the Space Shuttle to the fullest extent possible and addresses how NASA will accommodate the docking of the crew exploration vehicle to the ISS.  (b) Automated Rendezvous and Docking.—The

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1	these activities, progress reports, and plans in the imple-
2	mentation plan.
3	(c) Congressional Submission.—Within 120 days
4	after the date of enactment of this Act the Administrator
5	shall submit a copy of the implementation plan to the Sen-
6	ate Committee on Commerce, Science, and Transportation
7	and the House of Representatives Committee on Science.
8	SEC. 137. NATIONAL POLICY FOR AERONAUTICS RESEARCH
9	AND DEVELOPMENT.
10	(a) IN GENERAL —The President through the Direc-

- (a) IN GENERAL.— -The President, through the Direc-
- tor of the Office of Science and Technology Policy, shall
- develop, in consultation with NASA and other relevant
- Federal agencies, a national aeronautics policy to guide
- the aeronautics programs of the United States through the
- year 2020. The development of this policy shall utilize ex-
- ternal studies that have been conducted on the state of
- United States aeronautics and aviation research and have
- 18 suggested policies to ensure continued competitiveness.
- 19 (b) Content.—At a minimum the national aero-
- 20 nautics policy shall describe—
- (1) national goals for aeronautics research; 21
- 22 (2) the priority areas of research for aero-
- 23 nautics through fiscal year 2011;

1	(3) the basis of which and the process by which
2	priorities for ensuing fiscal years will be selected;
3	and
4	(4) respective roles and responsibilities of var-
5	ious Federal agencies in aeronautics research.
6	(c) NATIONAL ASSESSMENT OF AERONAUTICS IN-
7	FRASTRUCTURE AND CAPABILITIES.—In developing the
8	national aeronautics policy, the President, through the Di-
9	rector of the Office of Science and Technology Policy, shall
10	conduct a national study of government-owned aeronautics
11	research infrastructure to assess—
12	(1) uniqueness, mission dependency, and indus-
13	try need; and
14	(2) the development or initiation of a consoli-
15	dated national aviation research, development, and
16	support organization.
17	(d) (c) Schedule.—No later than 1 year after the
18	date of enactment of this Act, the President's Science Ad-
19	visor and the Administrator shall submit the national aer-
20	onautics policy to the Appropriations Committees of the
21	House of Representatives and the Senate, the House Com-
22	mittee on Science, and the Senate Committee on Com-
23	merce, Science, and Transportation.

#### SEC. 138. IDENTIFICATION OF UNIQUE NASA CORE AERO-

- 2 NAUTICS RESEARCH.
- Within 180 days after the date of enactment of this
- 4 Act, the Administrator shall submit a report to the Senate
- 5 Committee on Commerce, Science, and Transportation
- 6 and the House of Representatives Committee on Science
- 7 that assesses the aeronautics research program for its cur-
- 8 rent and potential application to new aeronautic and space
- 9 vehicles and the unique aeronautical research and associ-
- 10 ated capabilities that must be retained and supported by
- 11 NASA to further space exploration and support United
- 12 States economic competitiveness.

#### 13 SEC 139, LESSONS LEARNED AND BEST PRACTICES

- 14 (a) IN GENERAL.—The Administrator shall provide
- 15 an implementation plan describing NASA's approach for
- 16 obtaining, implementing, and sharing lessons learned and
- 17 best practices for its major programs and projects within
- 18 180 days after the date of enactment of this Act. The im-
- 19 plementation plan shall be updated and maintained to as-
- 20 sure that it is current and consistent with the burgeoning
- 21 culture of learning and safety that is emerging at NASA.
- 22 (b) REQUIRED CONTENT.—The implementation plan
- 23 shall contain as a minimum the lessons learned and best
- 24 practices requirements for NASA, the organizations or po-
- 25 sitions responsible for enforcement of the requirements,

- 1 the reporting structure, and the objective performance
- 2 measures indicating the effectiveness of the activity.
- 3 (c) Incentives.—The Administrator shall provide
- 4 incentives to encourage sharing and implementation of les-
- 5 sons learned and best practices by employees, projects,
- 6 and programs; as well as penalties for programs and
- 7 projects that are determined not to have demonstrated use
- 8 of those resources.

#### 9 SEC. 140. SAFETY MANAGEMENT.

- 10 Section 6 of the National Aeronautics and Space Ad-
- 11 ministration Authorization Act, 1968 (42 U.S.C. 2477) is
- 12 amended—
- 13 (1) by inserting "(a) In General.—" before
- 14 "There";
- 15 (2) by striking "to it" and inserting "to it, in-
- 16 cluding evaluating NASA's compliance with the re-
- turn-to-flight and continue-to-fly recommendations
- of the Columbia Accident Investigation Board,";
- 19 (3) by inserting "and the Congress" after "ad-
- vise the Administrator";
- 21 (4) by striking "and with respect to the ade-
- 22 quacy of proposed or existing safety standards and
- shall" and inserting "with respect to the adequacy
- of proposed or existing safety standards, and with

1	respect to management and culture. The Panel shall
2	also"; and
3	(5) by adding at the end the following:
4	"(b) Annual Report.—The Panel shall submit an
5	annual report to the Administrator and to the Congress.
6	In the first annual report submitted after the date of en-
7	actment of the National Aeronautics and Space Adminis-
8	tration Authorization Act of 2005, the Panel shall include
9	an evaluation of NASA's safety management culture.
10	"(c) Sense of the Congress.—It is the sense of
11	the Congress that the Administrator should—
12	"(1) ensure that NASA employees can raise
13	safety concerns without fear of reprisal;
14	"(2) continue to follow the recommendations of
15	the Columbia Accident Investigation Board for safe-
16	ly returning and continuing to fly; and
17	"(3) continue to inform the Congress from time
18	to time of NASA's progress in meeting those rec-
19	ommendations.".
20	SEC. 141. CREATION OF A BUDGET STRUCTURE THAT AIDS
21	EFFECTIVE OVERSIGHT AND MANAGEMENT.
22	In developing NASA's budget request for inclusion in
23	the Budget of the United States for fiscal year 2007 and
24	thereafter, the Administrator shall—
25	(1) include line items for—

1	(A) science, aeronautics, and exploration;
2	(B) exploration capabilities; and
3	(C) the Office of the Inspector General;
4	(2) enumerate separately, within the science,
5	aeronautics, and exploration account, the requests
6	for—
7	(A) space science;
8	(B) Earth science; and
9	(C) aeronautics;
10	(3) include, within the exploration capabilities
11	account, the requests for—
12	(A) the Space Shuttle; and
13	(B) the ISS; and
14	(4) enumerate separately the specific request
15	for the independent technical authority within the
16	appropriate account.
17	SEC. 142. EARTH OBSERVING SYSTEM.
18	(a) In General.—Within 6 months after the date
19	of enactment of this Act, the Administrator, in consulta-
20	tion with the Administrator of the National Oceanic and
21	Atmospheric Administration and the Director of the
22	United States Geological Survey, shall submit a plan to
23	the Senate Committee on Commerce, Science, and Trans-
24	portation and the House of Representatives Committee on

1	Science to ensure the long-term vitality of the earth ob-
2	serving system at NASA.
3	(b) Plan Requirements.—The plan shall—
4	(1) address such issues as—
5	(A) out-year budgetary projections;
6	(B) technical requirements for the system;
7	and
8	(C) integration into the Global Earth Ob-
9	serving System of Systems; and
10	(2) evaluate—
11	(A) the need to proceed with any NASA
12	missions that have been delayed or canceled;
13	(B) plans for transferring needed capabili-
14	ties from some canceled or de-scoped missions
15	to the National Polar-orbiting Environmental
16	Satellite System;
17	(C) the technical base for exploratory earth
18	observing systems; systems, including new sat-
19	ellite architectures and instruments that enable
20	global coverage, all-weather, day and night im-
21	aging of the Earth's surface features;
22	(D) the need to strengthen research and
23	analysis programs; and

1	(E) the need to strengthen the approach to
2	obtaining important climate observations and
3	data records.
4	(c) Earth Observing System Defined.—In this
5	section, the term "earth observing system" means the se-
6	ries of satellites, a science component, and a data system
7	for long-term global observations of the land surface, bio-
8	sphere, solid Earth, atmosphere, and oceans.
9	SEC. 143. NASA HEALTHCARE PROGRAM.
10	The Administrator shall develop policies, procedures,
11	and plans necessary for—
12	(1) the establishment of a lifetime healthcare pro-
13	gram for NASA astronauts and their families; and
14	(2) the study and analysis of the healthcare data
15	obtained in order to understand the longitudinal
16	health effects of space flight on humans better.
17	SEC. 144. ASSESSMENT OF EXTENSION OF DATA COLLEC-
18	TION FROM ULYSSES AND VOYAGER SPACE-
19	CRAFT.
20	(a) Assessment.—Not later than 60 days after the
21	date of the enactment of this Act, the Administrator shall
22	carry out an assessment of the costs and benefits of extend-
23	ing, to such date as the Administrator considers appro-
24	priate for purposes of the assessment, the date of the termi-

1	nation of data collection from the Ulysses spacecraft and
2	the Voyager spacecraft.
3	(b) Report.—Not later than 30 days after completing
4	the assessment required by subsection (a), the Administrator
5	shall submit a report on the assessment to the Senate Com-
6	mittee on Commerce, Science, and Transportation and the
7	House of Representatives Committee on Science.
8	SEC. 145. PROGRAM TO EXPAND DISTANCE LEARNING IN
9	RURAL UNDERSERVED AREAS.
10	(a) In General.—The Administrator shall develop or
11	expand programs to extend science and space educational
12	outreach to rural communities and schools through video
13	conferencing, interpretive exhibits, teacher education, class-
14	room presentations, and student field trips.
15	(b) Priorities.—In carrying out subsection (a), the
16	Administrator shall give priority to existing programs,
17	includng Challenger Learning Centers—
18	(1) that utilize community-based partnerships in
19	$the\ field;$
20	(2) that build and maintain video conference
21	and exhibit capacity;
22	(3) that travel directly to rural communities and
23	serve low-income nonulations: and

1	(4) with a special emphasis on increasing the
2	number of women and minorities in the science and
3	engineering professions.
4	SEC. 146. INSTITUTIONS IN NASA'S MINORITY INSTITU-
5	TIONS PROGRAM.
6	The matter appearing under the heading "SMALL AND
7	DISADVANTAGED BUSINESS" in title III of the Departments
8	of Veterans Affairs and House and Urban Development,
9	and Independent Agencies Appropriations Act, 1990 (42
10	U.S.C. 2473b; 103 Stat. 863) is amended by striking "His-
11	torically Black Colleges and Universities and" and insert-
12	ing "Historically Black Colleges and Universities that are
13	part $B$ institutions (as defined in section 322(2) of the
14	Higher Education Act of 1965 (20 U.S.C. 1061(2))), His-
15	panic-serving institutions (as defined in section $502(a)(5)$
16	of that Act (20 U.S.C. 1101a(a)(5)), Tribal Colleges or Uni-
17	versities (as defined in section 316(b)(3) of that Act (20
18	$U.S.C.\ 1059c(b)(3)),\ Alaskan\ Native-serving\ institutions$
19	(as defined in section $317(b)(2)$ of that Act (20 U.S.C.
20	$1059d)(b)(2)),\ Native\ Hawaiian-serving\ institutions\ (as\ deliminstate)$
21	fined in section $317(b)(4)$ of that Act (20 U.S.C.
22	1059d(b)(4)), and".
23	SEC. 147. AVIATION SAFETY PROGRAM.
24	The Administrator shall make available upon request

25 satellite imagery of remote terrain to the Administrator of

- 1 the Federal Aviation Administration, or the Director of the
- 2 Five Star Medallion Program, for aviation safety and aer-
- 3 ial photography programs to assist and train pilots in
- 4 navigating challenging topographical features of such ter-
- 5 rain.
- 6 SEC. 148. ATMOSPHERIC, GEOPHYSICAL, AND ROCKET RE-
- 7 **SEARCH AUTHORIZATION.**
- 8 There are authorized to be appropriated to the Admin-
- 9 istrator for atmospheric, geophysical, or rocket research at
- 10 the Poker Flat Research Range and the Kodiak Launch
- 11 Complex, not more than \$1,000,000 for each of fiscal years
- 12 2006 through 2010.
- 13 SEC. 149. ORBITAL DEBRIS.
- 14 The Administrator, in conjunction with the heads of
- 15 other Federal agencies, shall take steps to develop or acquire
- 16 technologies that will enable NASA to decrease the risks as-
- 17 sociated with orbital debris.
- 18 SEC. 150. CONTINUATION OF CERTAIN EDUCATIONAL PRO-
- 19 GRAMS.
- 20 From amounts appropriated to NASA for educational
- 21 programs, the Administrator shall ensure continuation of
- 22 the Space Grant Program, the Experimental Program to
- 23 Stimulate Competitive Research, and the NASA Explorer
- 24 School to motivate and develop the next generation of ex-
- 25 plorers.

1	SEC. 151. ESTABLISHMENT OF THE CHARLES "PETE"
2	CONRAD ASTRONOMY AWARDS PROGRAM.
3	(a) In General.—The Administrator shall establish
4	a program to be known as the Charles "Pete" Conrad As-
5	tronomy Awards Program.
6	(b) AWARDS.—The Administrator shall make an an-
7	nual award under the program of—
8	(1) \$3,000 to the amateur astronomer or group
9	of amateur astronomers who in the preceding cal-
10	endar year discovered the intrinsically brightest near-
11	Earth asteroid among the near-Earth asteroids that
12	were discovered during that year by amateur astrono-
13	mers or groups of amateur astronomers; and
14	(2) \$3,000 to the amateur astronomer or group
15	of amateur astronomers who made the greatest con-
16	tribution to the Minor Planet Center's mission of cat-
17	aloging near-Earth asteroids during the preceding
18	year.
19	(c) Qualification for Award.—
20	(1) Recommendation.—These awards shall be
21	made based on the recommendation of the Minor
22	Planet Center of the Smithsonian Astrophysical Ob-
23	servatory.
24	(2) Limitation.—No individual who is not a
25	citizen or permanent resident of the United States at

1	the time of that individual's discovery or contribution
2	may receive an award under this program.
3	SEC. 152. GAO ASSESSMENT OF FEASIBILITY OF MOON AND
4	MARS EXPLORATION MISSIONS.
5	Within 9 months after the date of enactment of this
6	Act, the Comptroller General shall transmit to the Senate
7	Committee on Commerce, Science, and Transportation and
8	the House of Representatives Committee on Science an as-
9	sessment of the feasibility of NASA's planning for explo-
10	ration of the Moon and Mars, giving special consideration
11	to the long-term cost implications of program architecture
12	and schedules.
13	Subtitle C—Limitations and
14	Special Authority
15	SEC. 161. OFFICIAL REPRESENTATIONAL FUND.
16	Amounts appropriated pursuant to paragraphs (1)
17	and (2) of section 101 may be used, but not to exceed
18	\$70,000, for official reception and representation ex-
19	penses.
20	SEC. 162. FACILITIES MANAGEMENT.
21	(a) In General.—Notwithstanding any other provi-
22	sion of law, the Administrator may convey, by sale, lease
23	exchange, or otherwise, including through leaseback ar-
24	
<b>4</b> -	rangements, real and related personal property under the

- 1 therein, and retain the net proceeds of such dispositions
- 2 in an account within NASA's working capital fund to be
- 3 used for NASA's real property capital needs. All net pro-
- 4 ceeds realized under this section shall be obligated or ex-
- 5 pended only as authorized by appropriations Acts. To aid
- 6 in the use of this authority, NASA shall develop a facilities
- 7 investment plan that takes into account uniqueness, mis-
- 8 sion dependency, and other studies required by this Act.
- 9 (b) Application of Other Law.—Sales trans-
- 10 actions under this section are subject to section 501 of
- 11 the McKinney-Vento Homeless Assistance Act (42 U.S.C.
- 12 11411).
- 13 (c) Notice of Reprogramming.—If any funds au-
- 14 thorized by this Act are subject to a reprogramming action
- 15 that requires notice to be provided to the Appropriations
- 16 Committees of the House of Representatives and the Sen-
- 17 ate, notice of such action shall concurrently be provided
- 18 to the House of Representatives Committee on Science
- 19 and the Senate Committee on Commerce, Science, and
- 20 Transportation.
- 21 (d) Definitions.—In this section:
- 22 (1) Net proceeds.—The term "net proceeds"
- 23 means the rental and other sums received less the
- costs of the disposition.

1	(2) Real property capital needs.—The
2	term "real property capital needs" means any ex-
3	penses necessary and incident to the agency's real
4	property capital acquisitions, improvements, and dis-
5	positions.
6	TITLE II—INTERNATIONAL
7	SPACE STATION
8	SEC. 201. INTERNATIONAL SPACE STATION COMPLETION.
9	(a) Elements, Capabilities, and Configuration
10	CRITERIA.—The Administrator shall ensure that the ISS
11	will be able to—
12	(1) fulfill international partner agreements and
13	provide a diverse range of research capacity, includ-
14	ing a high rate of human biomedical research proto-
15	cols, countermeasures, applied bio-technologies, tech-
16	nology and exploration research, and other priority
17	areas;
18	(2) have an ability to support crew size of at
19	least 6 persons;
20	(3) support crew exploration vehicle docking
21	and automated docking of cargo vehicles or modules
22	launched by either heavy-lift or commercially-devel-
23	oped launch vehicles; and
24	(4) be operated at an appropriate risk level.

- 1 (b) Contingency Plan.—The transportation plan
- 2 to support ISS shall include contingency options to ensure
- 3 sufficient logistics and on-orbit capabilities to support any
- 4 potential hiatus between Space Shuttle availability and fol-
- 5 low-on crew and cargo systems, and provide sufficient pre-
- 6 positioning of spares and other supplies needed to accom-
- 7 modate any such hiatus.
- 8 (c) Certification.—Within 180 60 days after the
- 9 date of enactment of this Act, and before making any
- 10 change in the ISS assembly sequence in effect on the date
- 11 of enactment of this Act, the Administrator shall certify
- 12 in writing to the Senate Committee on Commerce, Science,
- 13 and Transportation and the House of Representatives
- 14 Committee on Science NASA's plan to meet the require-
- 15 ments of subsections (a) and (b).
- 16 (d) Cost Limitation for the ISS.—Within 6
- 17 months after the date of enactment of this Act, the Ad-
- 18 ministrator shall submit to the Congress information per-
- 19 taining to the impact of the Columbia accident and the
- 20 implementation of full cost accounting on the development
- 21 costs of the International Space Station. The Adminis-
- 22 trator shall also identify any statutory changes needed to
- 23 section 202 of the NASA Authorization Act of 2000 to
- 24 address those impacts.

## SEC. 202. RESEARCH AND SUPPORT CAPABILITIES ON

)	INTERNATIONAL SPACE	STATION
_	INTERNATIONAL SPACE	SIATION.

- (a) IN GENERAL.—The Administrator shall—
- (1) within 60 days after the date of enactment of this Act, provide an assessment of biomedical and life science research planned for implementation aboard the ISS that includes the identification of research which can be performed in ground-based facilities and then, if appropriate, validated in space to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Science;
  - (2) ensure the capacity to support ground-based research leading to spaceflight of scientific research in a variety of disciplines with potential direct national benefits and applications that can advance significantly from the uniqueness of micro-gravity;
  - (3) restore and protect such potential ISS research activities as molecular crystal growth, animal research, basic fluid physics, combustion research, cellular biotechnology, low temperature physics, and cellular research at a level which will sustain the existing scientific expertise and research capabilities until such time as additional funding or resources from sources other than NASA can be identified to support these activities within the framework of the

- 1 National Laboratory provided for in section 203 of
- 2 this Act; and
- 3 (4) within 1 year after the date of enactment
- 4 of this Act, develop a research plan that will dem-
- 5 onstrate the process by which NASA will evolve the
- 6 ISS research portfolio in a manner consistent with
- 7 the planned growth and evolution of ISS on-orbit
- 8 and transportation capabilities.
- 9 (b) Maintenance of On-Orbit Analytical Capa-
- 10 BILITIES.—The Administrator shall ensure that on-orbit
- 11 analytical capabilities to support diagnostic human re-
- 12 search, as well as on-orbit characterization of molecular
- 13 crystal growth, cellular research, and other research prod-
- 14 ucts and results are developed and maintained, as an al-
- 15 ternative to Earth-based analysis requiring the capability
- 16 of returning research products to Earth.
- 17 (c) Assessment of Potential Scientific
- 18 Uses.—The Administrator shall assess further potential
- 19 possible scientific uses of the ISS for other applications,
- 20 such as technology development, development of manufac-
- 21 turing processes, Earth observation and characterization,
- 22 and astronomical observations.
- 23 (d) Transition to Public-Private Research Op-
- 24 ERATIONS.—By no later than the date on which the as-
- 25 sembly of the ISS is complete (as determined by the Ad-

- 1 ministrator), the Administrator shall initiate steps to tran-
- 2 sition research operations on the ISS to a greater private—
- 3 public operating relationship pursuant to section 203 of
- 4 this Act.
- 5 SEC. 203. NATIONAL LABORATORY STATUS FOR INTER-
- 6 NATIONAL SPACE STATION.
- 7 (a) In General.—In order to accomplish the objec-
- 8 tives listed in section 202, the United States segment of
- 9 the ISS is hereby designated a national laboratory facility.
- 10 The Administrator, after consultation with the Director
- 11 of the Office of Science and Technology Policy, shall de-
- 12 velop the national laboratory facility to oversee scientific
- 13 utilization of an ISS national laboratory within the organi-
- 14 zational structure of NASA.
- 15 (b) National Laboratory Functions.—The Ad-
- 16 ministrator shall seek to use the national laboratory to in-
- 17 crease the utilization of the ISS by other national and
- 18 commercial users and to maximize available NASA fund-
- 19 ing for research through partnerships, cost-sharing agree-
- 20 ments, and arrangements with non-NASA entities.
- 21 (c) Implementation Plan.—Within 1 year after
- 22 the date of enactment of this Act, the Administrator shall
- 23 provide an implementation plan to the Senate Committee
- 24 on Commerce, Science, and Transportation and the House
- 25 of Representatives Committee on Science for establish-

1	ment of the ISS national laboratory facility which, at a
2	minimum, shall include—
3	(1) proposed on-orbit laboratory functions;
4	(2) proposed ground-based laboratory facilities
5	(3) detailed laboratory management structure
6	concept of operations, and operational feasibility;
7	(4) detailed plans for integration and conduct
8	of ground and space-based research operations;
9	(5) description of funding and workforce re-
10	source requirements necessary to establish and oper-
11	ate the laboratory;
12	(6) plans for accommodation of existing inter-
13	national partner research obligations and commit-
14	ments; and
15	(7) detailed outline of actions and timeline nec-
16	essary to implement and initiate operations of the
17	laboratory.
18	(d) U.S. Segment Defined.—In this section the
19	term "United States Segment of the ISS" means those
20	elements of the ISS manufactured—
21	(1) by the United States; or
22	(2) for the United States by other nations in
23	exchange for funds or launch services.

1	SEC. 204. COMMERCIAL SUPPORT OF INTERNATIONAL
2	SPACE STATION OPERATIONS AND UTILIZA-
3	TION.
4	The Administrator shall purchase commercial serv-
5	ices for support of the ISS for cargo and other needs
6	needs, and for enhancement of the capabilities of the ISS,
7	to the maximum extent possible, in accordance with Fed-
8	eral procurement law.
9	SEC. 205. USE OF THE INTERNATIONAL SPACE STATION
10	AND ANNUAL REPORT.
11	(a) Policy.—It is the policy of the United States—
12	(1) to ensure diverse and growing utilization of
13	benefits from the ISS; and
14	(2) to increase commercial operations in low-
15	Earth orbit and beyond that are supported by na-
16	tional and commercial space transportation capabili-
17	ties.
18	(b) USE OF INTERNATIONAL SPACE STATION.—The
19	Administrator shall conduct broadly focused scientific and
20	exploration research and development activities using the
21	ISS in a manner consistent with the provisions of this
22	title, and advance the Nation's exploration of the Moon
23	and beyond, using the ISS as a test-bed and outpost for
24	operations, engineering, and scientific research.
25	(c) Reports.—No later than March 31 of each year
26	the Administrator shall submit a report to the Senate

1	Committee on Commerce, Science, and Transportation
2	and the House of Representatives Committee on Science
3	on the use of the ISS for these purposes, with implementa-
4	tion milestones and associated results.
5	TITLE III—NATIONAL SPACE
6	TRANSPORTATION POLICY
7	SEC. 301. UNITED STATES HUMAN-RATED LAUNCH CAPAC-
8	ITY ASSESSMENT.
9	Notwithstanding any other provision of law, the Ad-
10	ministrator shall, within 60 days after the date of enact-
11	ment of this Act, provide to the Senate Committee on
12	Commerce, Science, and Transportation and the House of
13	Representatives Committee on Science, a full description
14	of the transportation requirements needed to support the
15	space launch and transportation transition implementa-
16	tion plan required by section 136 of this Act, as well as
17	for the ISS, including—
18	(1) the manner in which the capabilities of any
19	proposed human-rated crew and launch vehicles
20	meet the requirements of the implementation plan
21	under section 136 of this Act;
22	(2) a retention plan of skilled personnel from
23	the legacy Shuttle program which will sustain the
24	level of safety for that program through the final
25	flight and transition plan that will ensure that any

1	NASA programs can utilize the human capital re-
2	sources of the Shuttle program, to the maximum ex-
3	tent practicable;
4	(3) the implications for and impact on the Na-
5	tion's aerospace industrial base;
6	(4) the manner in which the proposed vehicles
7	contribute to a national mixed fleet launch and flight
8	capacity;
9	(5) the nature and timing of the transition from
10	the Space Shuttle to the workforce, the proposed ve-
11	hicles, and any related infrastructure;
12	(6) support for ISS crew transportation, ISS
13	utilization, and lunar exploration architecture;
14	(7) for any human rated vehicle, a crew escape
15	system, as well as substantial protection against or-
16	bital debris strikes that offers a high level of safety;
17	(8) development risk areas;
18	(9) the schedule and cost;
19	(10) the relationship between crew and cargo
20	capabilities; and
21	(11) the ability to reduce risk through the use
22	of currently qualified hardware.
23	SEC. 302. SPACE SHUTTLE TRANSITION.
24	(a) In General.—In order to ensure continuous
25	human access to space, the Administrator may not retire

- 1 the Space Shuttle orbiter until a replacement human-rated
- 2 spacecraft system has demonstrated that it can take hu-
- 3 mans into Earth orbit and return them safely, except as
- 4 may be provided by law enacted after the date of enact-
- 5 ment of this Act. The Administrator shall conduct the
- 6 transition from the Space Shuttle orbiter to a replacement
- 7 capability in a manner that uses the personnel, capabili-
- 8 ties, assets, and infrastructure of the current Space Shut-
- 9 the program to the maximum extent feasible.
- 10 (b) Report.—After providing the information re-
- 11 quired by section 301 to the Committees, the Adminis-
- 12 trator shall transmit a report to the Senate Committee
- 13 on Commerce, Science, and Transportation and the House
- 14 of Representatives Committee on Science containing a de-
- 15 tailed and comprehensive Space Shuttle transition plan
- 16 that includes any necessary recertification, including re-
- 17 quirements, assumptions, and milestones, in order to uti-
- 18 lize the Space Shuttle orbiter beyond calendar year 2010.
- 19 (c) Contract Terminations; Vendor Replace-
- 20 Ments.—The Administrator may not terminate any con-
- 21 tracts nor replace any vendors associated with the Space
- 22 Shuttle until the Administrator transmits the report re-
- 23 quired by subsection (b) to the Committees.

#### SEC. 303. COMMERCIAL LAUNCH VEHICLES.

- 2 It is the sense of Congress that the Administrator
- 3 should use current and emerging commercial launch vehi-
- 4 cles to fulfill appropriate mission needs, including the sup-
- 5 port of low-Earth orbit and lunar exploration operations.

### 6 SEC. 304. SECONDARY PAYLOAD CAPABILITY.

- 7 In order to help develop a cadre of experienced engi-
- 8 neers and to provide more routine and affordable access
- 9 to space, the Administrator shall provide the capabilities
- 10 to support secondary payloads on United States launch
- 11 vehicles, including free flyers, for satellites or scientific
- 12 payloads weighing less than 500 kilograms.

# 13 TITLE IV—ENABLING

# 14 **COMMERCIAL ACTIVITY**

#### 15 SEC. 401. COMMERCIALIZATION PLAN.

- 16 (a) In General.—The Administrator, in consulta-
- 17 tion with the Associate Administrator for Space Transpor-
- 18 tation of the Federal Aviation Administration, the Direc-
- 19 tor of the Office of Space Commercialization of the De-
- 20 partment of Commerce, and any other relevant agencies,
- 21 shall develop a commercialization plan to support the
- 22 human missions to the Moon and Mars, to support Low-
- 23 Earth Orbit activities and Earth science mission and ap-
- 24 plications, and to transfer science research and technology
- 25 to society. The plan shall identify opportunities for the pri-
- 26 vate sector to participate in the future missions and activi-

- 1 ties, including opportunities for partnership between
- 2 NASA and the private sector in the development of tech-
- 3 nologies and services, shall emphasize the utiliza-
- 4 tion by NASA of advancements made by the private sector
- 5 in space launch and orbital hardware, and shall include
- 6 opportunities for innovative collaborations between NASA
- 7 and the private sector under existing authorities of NASA
- 8 for reimbursable and non-reimbursable agreements under
- 9 the National Aeronautics and Space Act of 1958 (42 U.S.C.
- 10 2451 et seq.).
- 11 (b) Report.—Within 180 days after the date of en-
- 12 actment of this Act, the Administrator shall submit a copy
- 13 of the plan to the Senate Committee on Commerce,
- 14 Science, and Transportation and the House of Represent-
- 15 atives Committee on Science.
- 16 SEC. 402. AUTHORITY FOR COMPETITIVE PRIZE PROGRAM
- 17 TO ENCOURAGE DEVELOPMENT OF AD-
- 18 VANCED SPACE AND AERONAUTICAL TECH-
- 19 **NOLOGIES.**
- Title III of the National Aeronautics and Space Act
- 21 of 1958 (42 U.S.C. 2451 et seq.) is amended by adding
- 22 at the end the following:

1	"CEC 014 PROCEDIM ON COMPENSATE AWARD OF PRIZEC
	"SEC. 316. PROGRAM ON COMPETITIVE AWARD OF PRIZES
2	TO ENCOURAGE DEVELOPMENT OF AD-
3	VANCED SPACE AND AERONAUTICAL TECH-
4	NOLOGIES.
5	"(a) Program Authorized.—
6	"(1) In General.—The Administrator may
7	carry out a program to award prizes to stimulate in-
8	novation in basic and applied research, technology
9	development, and prototype demonstration that have
10	the potential for application to the performance of
11	the space and aeronautical activities of the Adminis-
12	tration.
13	"(2) Use of prize authority.—In carrying
14	out the program, the Administrator shall seek to de-
15	velop and support technologies and areas identified
16	in section 134 of this Act or other areas that the
17	Administrator determines to be providing impetus to
18	NASA's overall exploration and science architecture
19	and plans, such as private efforts to detect near
20	Earth objects and, where practicable, utilize the
21	prize winner's technologies in fulfilling NASA's mis-
22	sions. The Administrator shall widely advertise any
23	competitions conducted under the program and must
24	include advertising to research universities.
25	"(3) COORDINATION.—The program shall be
26	implemented in compliance with section 138 of the

- National Aeronautics and Space Administration Authorization Act of 2005.
  - "(b) Program Requirements.—

- "(1) Competitive process.—Recipients of prizes under the program under this section shall be selected through one or more competitions conducted by the Administrator.
- 8 "(2) ADVERTISING.—The Administrator shall 9 widely advertise any competitions conducted under 10 the program.
- 11 "(c) Registration; Assumption of Risk.—
  - "(1) REGISTRATION.—Each potential recipient of a prize in a competition under the program under this section shall register for the competition.
    - "(2) Assumption of Risk.—In registering for a competition under paragraph (1), a potential recipient of a prize shall assume any and all risks, and waive claims against the United States Government and its related entities, for any injury, death, damage, or loss of property, revenue, or profits, whether direct, indirect, or consequential, arising from participation in the competition, whether such injury, death, damage, or loss arises through negligence or otherwise, except in the case of willful misconduct.

- 44 1 "(3) Related entity defined.—In this sub-2 section, the term 'related entity' includes a con-3 tractor or subcontractor at any tier, a supplier, user, 4 customer, cooperating party, grantee, investigator, 5 or detailee. 6 "(d) Limitations.— 7 "(1) TOTAL AMOUNT.—The total amount of cash prizes available for award in competitions 8 9 under the program under this section in any fiscal 10 year may not exceed \$50,000,000.
- 11 "(2) APPROVAL REQUIRED FOR LARGE
  12 PRIZES.—No competition under the program may
  13 result in the award of more than \$1,000,000 in cash
  14 prizes without the approval of the Administrator or
  15 a designee of the Administrator.
- "(e) Relationship to Other Authority.—The Administrator may utilize the authority in this section in conjunction with or in addition to the utilization of any other authority of the Administrator to acquire, support, or stimulate basic and applied research, technology development, or prototype demonstration projects.
- "(f) AVAILABILITY OF FUNDS.—Funds appropriated for the program authorized by this section shall remain available until expended.".

## 1 SEC. 403. COMMERCIAL GOODS AND SERVICES.

- 2 It is the sense of the Congress that NASA should
- 3 purchase commercially available space goods and services
- 4 to the fullest extent feasible in support of the human mis-
- 5 sions beyond Earth and should encourage commercial use
- 6 and development of space to the greatest extent prac-
- 7 ticable.

# 8 TITLE V—MISCELLANEOUS AD-

# 9 **MINISTRATIVE IMPROVE-**

# 10 **MENTS**

- 11 SEC. 501. EXTENSION OF INDEMNIFICATION AUTHORITY.
- 12 Section 309 of the National Aeronautics and Space
- 13 Act of 1958 (42 U.S.C. 2458c) is amended by striking
- 14 "December 31, 2002" and inserting "December 31,
- 15 2007", and by striking "September 30, 2005" and insert-
- 16 ing "December 31, 2009".
- 17 SEC. 502. INTELLECTUAL PROPERTY PROVISIONS.
- 18 Section 305 of the National Aeronautics and Space
- 19 Act of <del>1958, as amended (42 U.S.C. 2457 et seq.),</del> 1958
- 20 (42 U.S.C. 2457) is amended by inserting after subsection
- 21 (f) the following:
- 22 "(g) Assignment of Patent Rights, etc.—
- "(1) In General.—Under agreements entered
- into pursuant to paragraph (5) or (6) of section
- 25 203(c) of this Act (42 U.S.C. 2473(c)(5) or (6)), the
- 26 Administrator may—

- "(A) grant or agree to grant in advance to a participating party, patent licenses or assignments, or options thereto, in any invention made in whole or in part by an Administration employee under the agreement; or
  - "(B) subject to section 209 of title 35, grant a license to an invention which is Federally owned, for which a patent application was filed before the signing of the agreement, and directly within the scope of the work under the agreement, for reasonable compensation when appropriate.
  - "(2) EXCLUSIVITY.—The Administrator shall ensure, through such agreement, that the participating party has the option to choose an exclusive license for a pre-negotiated field of use for any such invention under the agreement or, if there is more than 1 participating party, that the participating parties are offered the option to hold licensing rights that collectively encompass the rights that would be held under such an exclusive license by one party.
  - "(3) Conditions.—In consideration for the Government's contribution under the agreement, grants under this subsection shall be subject to the following explicit conditions:

1	"(A) A nonexclusive, nontransferable, ir-
2	revocable, paid-up license from the participating
3	party to the Administration to practice the in-
4	vention or have the invention practiced through-
5	out the world by or on behalf of the Govern-
6	ment. In the exercise of such license, the Gov-
7	ernment shall not publicly disclose trade secrets
8	or commercial or financial information that is
9	privileged or confidential within the meaning of
10	section 552 (b)(4) of title 5, United States
11	Code, or which would be considered as such if
12	it had been obtained from a non-Federal party.
13	"(B) If the Administration assigns title or
14	grants an exclusive license to such an invention,
15	the Government shall retain the right—
16	"(i) to require the participating party
17	to grant to a responsible applicant a non-
18	exclusive, partially exclusive, or exclusive
19	license to use the invention in the appli-
20	cant's licensed field of use, on terms that
21	are reasonable under the circumstances; or
22	"(ii) if the participating party fails to
23	grant such a license, to grant the license
24	itself.

1	"(C) The Government may exercise its
2	right retained under subparagraph (B) only in
3	exceptional circumstances and only if the Gov-
4	ernment determines that—
5	"(i) the action is necessary to meet
6	health or safety needs that are not reason-
7	ably satisfied by the participating party;
8	"(ii) the action is necessary to meet
9	requirements for public use specified by
10	Federal regulations, and such requirements
11	are not reasonably satisfied by the partici-
12	pating party; or
13	"(iii) the action is necessary to comply
14	with an agreement containing provisions
15	described in section 12(c)(4)(B) of the Ste-
16	venson-Wydler Technology Innovation Act
17	of 1980 (15 U.S.C. 3710a(c)(4)(B)).
18	"(4) Appeal and review of determina-
19	TION.—A determination under paragraph
20	(3)(C) is subject to administrative appeal and
21	judicial review under section 203(b) of title 35,
22	United States Code.".

#### SEC. 503. RETROCESSION OF JURISDICTION.

- 2 Title III of the National Aeronautics and Space Act
- 3 of 1958, as amended by section 502 of this Act, is further
- 4 amended by adding at the end the following:

# 5 "SEC. 317. RETROCESSION OF JURISDICTION.

- 6 "Notwithstanding any other provision of law, the Ad-
- 7 ministrator may, whenever the Administrator considers it
- 8 desirable, relinquish to a State all or part of the legislative
- 9 jurisdiction of the United States over lands or interests
- 10 under the Administrator's control in that State. Relin-
- 11 quishment of legislative jurisdiction under this section
- 12 may be accomplished (1) by filing with the Governor of
- 13 the State concerned a notice of relinquishment to take ef-
- 14 fect upon acceptance thereof, or (2) as the laws of the
- 15 State may otherwise provide.".

#### 16 SEC. 504. RECOVERY AND DISPOSITION AUTHORITY.

- 17 Title III of the National Aeronautics and Space Act
- 18 of 1958, as amended by section 603 of this Act, is further
- 19 amended by adding at the end the following:

#### 20 "SEC. 318. RECOVERY AND DISPOSITION AUTHORITY.

- 21 "(a) IN GENERAL.—
- 22 "(1) Control of remains.—Subject to para-
- graph (2), when there is an accident or mishap re-
- sulting in the death of a crewmember of a NASA
- 25 human space flight vehicle, the Administrator may
- take control over the remains of the crewmember

1	and order autopsies and other scientific or medical					
2	tests.					
3	"(2) Treatment.—Each crewmember shall					
4	provide the Administrator with his or her pref-					
5	erences regarding the treatment accorded to his or					
6	her remains and the Administrator shall, to the ex-					
7	tent possible, respect those stated preferences.					
8	"(b) Definitions.—In this section:					
9	"(1) Crewmember.—The term 'crewmember'					
10	means an astronaut or other person assigned to a					
11	NASA human space flight vehicle.					
12	"(2) NASA HUMAN SPACE FLIGHT VEHICLE.—					
13	The term 'NASA human space flight vehicle' means					
14	a space vehicle, as defined in section 308(f)(1),					
15	that—					
16	"(A) is intended to transport 1 or more					
17	persons;					
18	"(B) designed to operate in outer space					
19	and					
20	"(C) is either owned by NASA, or owned					
21	by a NASA contractor or cooperating party and					
22	operated as part of a NASA mission or a joint					
23	mission with NASA.".					

1	SEC. 505. REQUIREMENT FOR INDEPENDENT COST ANAL-					
2	YSIS.					
3	Section 301 of the National Aeronautics and Space					
4	Administration Authorization Act of 2000 (42 U.S.C.					
5	2459g) amended—					
6	(1) by striking "Phase B" in subsection (a) and					
7	inserting "implementation";					
8	(2) by striking "\$150,000,000" in subsection					
9	(a) and inserting "\$250,000,000";					
10	(3) (2) by striking "Chief Financial Officer"					
11	each place it appears in subsection (a) and inserting					
12	"Administrator";					
13	(4) (3) by inserting "and consider" in sub-					
14	section (a) after "shall conduct"; and					
15	(5) (4) by striking subsection (b) and inserting					
16	the following:					
17	"(b) Implementation Defined.—In this section,					
18	the term 'implementation' means all activity in the life					
19	cycle of a program or project after preliminary design,					
20	independent assessment of the preliminary design, and ap-					
21	proval to proceed into implementation, including critical					
22	design, development, certification, launch, operations, dis-					
23	posal of assets, and, for technology programs, develop-					
24	ment, testing, analysis and communication of the results					
25	to the customers"					

1	SEC. 506. ELECTRONIC ACCESS TO BUSINESS OPPORTUNI-					
2	TIES.					
3	Title III of the National Aeronautics and Space Act					
4	of 1958, as amended by section 604 of this Act, is further					
5	amended by adding at the end the following:					
6	"SEC. 319. ELECTRONIC ACCESS TO BUSINESS OPPORTUNI-					
7	TIES.					
8	"(a) In General.—The Administrator may imple-					
9	ment a pilot program providing for reduction in the wait-					
10	ing period between publication of notice of a proposed con-					
11	tract action and release of the solicitation for procure-					
12	ments conducted by the National Aeronautics and Space					
13	Administration.					
14	"(b) Applicability.—The program implemented					
15	under subsection (a) shall apply to non-commercial acqui-					
16	sitions—					
17	"(1) with a total value in excess of \$100,000					
18	but not more than \$5,000,000, including options;					
19	"(2) that do not involve bundling of contract re-					
20	quirements as defined in section 3(o) of the Small					
21	Business Act (15 U.S.C. 632(o)); and					
22	"(3) for which a notice is required by section					
23	8(e) of the Small Business Act (15 U.S.C. 637(e))					
24	and section 18(a) of the Office of Federal Procure-					
25	ment Policy Act (41 U.S.C. 416(a)).					
26	"(c) Notice.—					

1 "(1) Notice of acquisitions subject to the pro-2 gram authorized by this section shall be made acces-3 sible through the single Government-wide point of 4 entry designated in the Federal Acquisition Regula-5 tion, consistent with section 30(c)(4) of the Office of 6 Federal Procurement Policy Act (41 U.S.C. 7 426(c)(4)).

- "(2) Providing access to notice in accordance with paragraph (1) satisfies the publication requirements of section 8(e) of the Small Business Act (15 U.S.C. 637(e)) and section 18(a) of the Office of Federal Procurement Policy Act (41 U.S.C. 416(a)). "(d) Solicitation.—Solicitations subject to the program authorized by this section shall be made accessible through the Government-wide point of entry, consistent
- 17 Regulation, except for adjustments to the wait periods as 18 provided in subsection (e).

with requirements set forth in the Federal Acquisition

19 "(e) Wait Period.—

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"(1) Whenever a notice required by section 8(e)(1)(A) of the Small Business Act (15 U.S.C. 637(e)(1)(A)) and section 18(a) of the Office of Federal Procurement Policy Act (41 U.S.C. 416(a)) is made accessible in accordance with subsection (c) of this section, the wait period set forth in section

1 8(e)(3)(A) of the Small Business Act (15 U.S.C. 2 637(e)(3)(A)) and section 18(a)(3)(A) of the Office 3 of Federal Procurement Policy Act (41 U.S.C. 416(a)(3)(A), shall be reduced by 5 days. If the so-5 licitation applying to that notice is accessible elec-6 tronically in accordance with subsection (d) simulta-7 neously with issuance of the notice, the wait period 8 set forth in section 8(e)(3)(A) of the Small Business 9 Act (15)U.S.C. 637(e)(3)(A)and section 10 18(a)(3)(A) of the Office of Federal Procurement 11 Policy Act (41 U.S.C. 416(a)(3)(A)) shall not apply 12 and the period specified in section 8(e)(3)(B) of the 13 Small Business Act and section 18(a)(3)(B) of the 14 Office of Federal Procurement Policy Act for sub-15 mission of bids or proposals shall begin to run from 16 the date the solicitation is electronically accessible. 17

"(2) When a notice and solicitation are made accessible simultaneously and the wait period is waived pursuant to paragraph (1), the deadline for the submission of bids or proposals shall be not less than 5 days greater than the minimum deadline set forth in section 8(e)(3)(B) of the Small Business Act (15 U.S.C. 637(e)(3)(B)) and section 18(a)(3)(B) of the Office of Federal Procurement Policy Act (41 U.S.C. 416(a)(3)(B)).

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1	"(f) Implementation.—
2	"(1) Nothing in this section shall be construed
3	as modifying regulatory requirements set forth in
4	the Federal Acquisition Regulation, except with re-
5	spect to—
6	"(A) the applicable wait period between
7	publication of notice of a proposed contract ac-
8	tion and release of the solicitation; and
9	"(B) the deadline for submission of bids or
10	proposals for procurements conducted in ac-
11	cordance with the terms of this pilot program.
12	"(2) This section shall not apply to the extent
13	the President determines it is inconsistent with any
14	international agreement to which the United States
15	is a party.
16	"(g) Study.—Within 18 months after the effective
17	date of the program, NASA, in coordination with the
18	Small Business Administration, the General Services Ad-
19	ministration, and the Office of Management and Budget,
20	shall evaluate the impact of the pilot program and submit
21	to Congress a report that—
22	"(1) sets forth in detail the results of the test,
23	including the impact on competition and small busi-
24	ness participation; and

1	"(2) addresses whether the pilot program				
2	should be made permanent, continued as a test pro-				
3	gram, or allowed to expire.				
4	"(h) REGULATIONS.—The Administrator shall pub-				
5	lish proposed revisions to the NASA Federal Acquisition				
6	Regulation Supplement necessary to implement this sec				
7	tion in the Federal Register not later than 120 days after				
8	the date of enactment of the National Aeronautics and				
9	Space Administration Authorization Act of 2005. The Ad-				
10	ministrator shall—				
11	"(1) make the proposed regulations available				
12	for public comment for a period of not less than 60				
13	days; and				
14	"(2) publish final regulations in the Federal				
15	Register not later than 240 days after the date of				
16	enactment of that Act.				
17	"(i) Effective Date.—				
18	"(1) In general.—The pilot program author-				
19	ized by this section shall take effect on the date				
20	specified in the final regulations promulgated pursu-				
21	ant to subsection $(h)(2)$ .				
22	"(2) Limitation.—The date so specified shall				
23	be no less than 30 days after the date on which the				
24	final regulation is published				

- "(j) Expiration of Authority.—The authority to 1 conduct the pilot program under subsection (a) and to 3 award contracts under such program shall expire 2 years after the effective date established in the final regulations published in the Federal Register under subsection 6 (h)(2).". SEC. 507. REPORTS ELIMINATION. 8 (a) Repeals.—The following provisions of law are repealed: 10 (1) Section 201 of the National Aeronautics 11 and Space Administration Authorization Act of 2000 12 (42 U.S.C. 2451 note). 13 (2) Section 304(d) of the Federal Aviation Ad-14 ministration Research, Engineering, and Develop-15 ment Authorization Act of 1992 (49 U.S.C. 47508) 16 note). 17 (3) Section 323 of the National Aeronautics 18 and Space Administration Authorization Act of 19 2000. 20 (b) AMENDMENTS.— 21 (1) Section 315 of the National Aeronautics 22 and Space Administration Act of 1958 (42 U.S.C.
  - 2459j) is amended by striking subsection (a) and redesignating subsections (b) through (f) as subsections (a) through (e).

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1	(2) Section 315(a) of the National Aeronautics
2	and Space Administration Authorization Act, Fiscal
3	Year 1993 (42 U.S.C. 2487a(c)) is amended by
4	striking subsection (c) and redesignating subsection
5	(d) as subsection (c).

# Calendar No. 174

109TH CONGRESS S. 1281

[Report No. 109-108]

# A BILL

To authorize appropriations for the National Aeronautics and Space Administration for science, aeronautics, exploration, exploration capabilities, and the Inspector General, and for other purposes, for fiscal years 2006, 2007, 2008, 2009, and 2010.

July 26, 2005

Reported with amendments